

Carbon Landscape

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BONNEVILLE POWER ADMINISTRATION

Objective

- What is the best approximation for anticipated GHG emission reduction policies in Washington and Oregon for transmission planning applications using the 2032 WECC Anchor Data Set (ADS)?
- Relative variable cost assumptions for thermal resources will significantly impact simulated transmission flows
 - Will gas plants in Oregon actually be significantly cheaper to run for export in the 10+ year time horizon than similar plants in Washington and California?

Carbon Pricing & Clean Energy Programs

California

- Cap-and-Trade Program
 - Covers in-state generation + electricity imports
 - Program currently only extends through 2030
- Clean electricity standard
 - 60% clean electricity by 2030
 - 100% clean electricity by 2045

Carbon Pricing & Clean Energy Programs

Washington

- Clean Energy Transformation Act (CETA)
 - No coal by 2026
 - 100% carbon-neutral by 2030
 - At least 80% carbon-free w/ ability to mitigate for up to 20% fossil-fuel
 - 100% carbon-free by 2045
- Climate Commitment Act (cap-and-invest program)
 - Covers in-state generation + electricity imports
 - Starts January 2023 and extends through 2045
 - Potential future linkage w/California

Carbon Pricing & Clean Energy Programs

Oregon

- No coal by 2035
- Clean electricity standard (IOUs, ESSs)
 - 80% emission reduction by 2030
 - 90% emission reduction by 2035
 - 100% emission reduction by 2040
- Colorado, Nevada and New Mexico
 - Also have aggressive clean energy and emission reduction standards, but no explicit price on carbon for electricity sector

BPA System Sales

BPA

- By statute, BPA cannot sell from a specific generation unit to a specific utility. All sales are from BPA's system.
 - Asset Controlling Supplier (ACS) emission factor is widely used for state reporting and cap-and-trade/invest. E.g., CA, WA, and OR all use an ACS emission factor for BPA.
- However, BPA has significant generation located in Washington but that isn't dedicated to Washington load

Recommendation for ADS

California & Washington

- Assume the cap-and-trade/invest programs are linked by 2030 with the same price on carbon
- Price guided by forecasted CA carbon allowance price
- Applies to in-state generation

Oregon

- Assume similar GHG price used for California and Washington
- Potential alternative for sensitivity analysis: lower price in Oregon